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6 June 2013

Otago Regional Council Private Bag 1954 **DUNEDIN 9054**

Attention: Fraser McRae



OTAGO REGIONAL COUNCIL PLAN CHANGE 6A - APPEAL BY NORTH OTAGO IRRIGATION COMPANY LIMITED

We note that an Appendix Plan Change 6A Officers Report marked up version with changes referred to in the Notice of Appeal may not have been attached to the Appeal documents and we now forward this accordingly.

Can you please ensure this is added to the Notice of Appeal as forwarded to you accordingly.

Yours faithfully

BERRY & CO

G L Berry **Partner**

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Encl.



IN THE ENVIRONMENT COURT CHRISTCHURCH REGISTRY

IN THE MATTER of the Resource Management Act 1991

AND

IN THE MATTER of an appeal pursuant to Clause 14 of the Act

BETWEEN NORTH OTAGO IRRIGATION COMPANY

LIMITED

Appellant

AND OTAGO REGIONAL COUNCIL

Respondent

ATTACHMENT TO NOTICE OF APPEAL

APPENDIX PLAN CHANGE 6A OFFICERS REPORT MARKED UP VERSION WITH CHANGES REQUESTED

Address for service of Appellant:

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Counsel instructed:

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Appendix B
Proposed Plan Change 6A
(Water Quality)

Regional Plan: Water for Otago

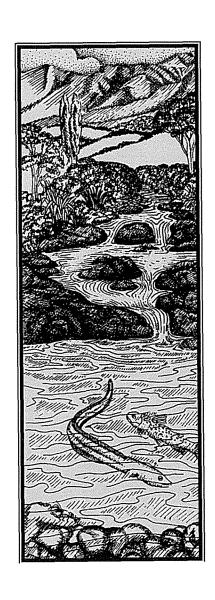
Incorporating amendments recommended by
Officers' Report on Decisions Requested
Changes shown compare all recommended changes (as notified, and as
recommended in Officers' Report) to the Operative Water Plan
(single strikethrough and underline)

Incorporating changes sought in Louise Taylor evidence for Waitaki
Irrigators Collective Ltd and others October 2012
Changes shown compare changes sought to relevant parts of the Operative Water
Plan as recommended in Officers' Report
(single strikethrough and double underline)



22 August 2012 3 October 2012

Water Quality



WATER QUALITY

NOTE: Louise Taylor recommended amendments shown in double underlined text. Only those provisions discussed in evidence included except where stated otherwise.

Issues

- 1. Good overall water quality in Otago is important for supporting natural and human use values.
- 2. Water quality has the potential to be degraded if discharges contain high levels of contaminants.

7.5A Objectives

- 7.5.17.A.1 To maintain or enhance the have good overall quality of water in Otago's lakes and rivers that so that it is suitable to supports their natural and human use values, for present and future generations and people's use of water.
- 7.A.2 To maintain water quality in Otago lakes and rivers, and enhance water quality where it has been degraded.
- 7.A.3 To have individuals and communities manage the effects of their activities to achieve good quality water in Otago water bodies.

Comment [LET1]: No comment made on this policy. Included for completeness only.

7.B Policies general

- 7.B.1 Achieve good quality water, as described in Schedule 15, in Otago lakes and rivers by the dates specified in that schedule, by:
 - (a) Avoiding discharges of contaminants that give rise to significant adverse effects on risk natural and human use values not being maintained; and
 - (b) Allowing discharges of contaminants that cumulatively have minor effects, or are short-term; and
 - (c) Minimising disturbance of the beds of lakes and rivers; and
 - (d) Promoting discharges of contaminants to land in preference to water; and
 - (e) Encouraging adaptive management and innovation to reduce the discharge and impact of contaminants on water quality.
- 7.B.2 [Moved from 7.7.2] When considering the discharge of any contaminant to land, to have regard to:
- 2 Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012 Incorporating changes sought in Louise Taylor evidence for Waitaki Irrigators Collective Ltd and others October 2012

WATER QUALITY

- (a) The ability of the land to assimilate the discharge contaminant:
- (b) Any potential for soil contamination; and
- (c) Any potential for land instability Potential effects on water bodies; and;
- (d) Potential human use costs and benefits of the discharge.
- 7.B.3 When water is discharged from one catchment to another, recognise tangata whenua values and prevent adverse effects from introducing aquatic species to new catchments.

7.C Policies for discharges of human sewage, hazardous substances, hazardous wastes, stormwater and other specified contaminants, and discharges from industrial and trade premises

7.D Policies for discharges of water and contaminants (excluding those in 7.C)

- 7.D.1 When considering the discharge of water or any contaminant to water, or to land in circumstances where it may enter water, have regard to:
 - (a) The nature, scale and intensity of the effect of the discharge, including on natural and human use values;
 - (b) The implementation of adaptive management to address any adverse effect of the discharge on water quality;
 - (c) The timeframe required to implement changes to discharge management or infrastructure;
 - (d) Trialling innovative practices or new technologies for improving discharge quality.

Comment [LET2]: No comment made on this policy. Included for completeness only.

Comment [LET3]: No comment made on this policy, Included for completeness only

12

Rules: Water Take, Use and Management



NOTE: ONLY RULE SERIES 12.C LISTED HERE.

12.C Other discharges

ζ.

Note: General rules in section 12AA describe how the discharge rules in section 12.C apply. An activity that is prohibited under rules in section 12.C.0 is not permitted elsewhere in section 12C.

12.C.0 Prohibited activities: No resource consent will be granted

12.C.0.1 Any discharge of contaminant to water, that:

(i) Causes:

(a) An objectionable odour; or

(b) A conspicuous oil or grease film, seum, or foam to develop on water; or

(ii) Has floatable material,

is a prohibited activity.

12.C.0.2 Any discharge of sediment from disturbed land to water, if no measure has been taken to prevent sediment runoff, is a prohibited activity.

12.C.0.3 Any discharge of contaminant from an animal waste system, silage storage or a composting process:

(i) Directly to water; or

(ii) To saturated land; or

(iii) To a conduit to water; or

(iv) To the bed of any lake or river, or Regionally Significant Wetland; or

(v) Within 50 metres of any surface water body; or

(vi) Within 50 metres of any of any bore used to supply water for domestic drinking needs or drinking water for livestock; or

(vii) That results in ponding,

is a *prohibited* activity.

12.C.1 Permitted activities: No resource consent required

12.C.1.1 The discharge of water or any contaminant to water is a *permitted* activity, providing:

(a) Any sediment in the discharge does not result in:

(i) A noticeable conspicuous visual change in colour or clarity in receiving water; or

(ii) Noticeable local sedimentation in receiving water,

after rain has ceased on the site; and

6 Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012

Incorporating changes sought in Louise Taylor evidence for Waitaki Irrigators Collective Ltd and others October 2012

RULES: WATER TAKE, USE AND MANAGEMENT

- (b) Any contaminant listed in Schedule 16 does not exceed the limits given in that schedule, more than twelve XX hours after rain has ceased on the site, where the contaminant is about to enter water; and
- (e) It does not have an odour, oil or grease, film, seum or foam where it is about to enter water; and
- (d) It does not result in flooding, erosion, land instability or property damage; and
- (e) Water does not discharge from one catchment to water in another; and
- (f) It is no more than 3° Celsius warmer than the temperature of the receiving water; and
- (g) No Regionally Significant Wetland has its water level range or hydrological function altered by the discharge; and
- (h) It is not from a dam:
 - (i) Used for the storage of contaminants; or
 - (ii) That requires consent under Rules 12.3.3.1, 12.3.4.1, 12.3.5.1 or 12.3.5.2.
- 12.C.1.2 The discharge of any contaminant listed in Schedule 16 to land is a permitted activity.
- 12.C.1.3 The discharge of nitrogen¹ from land to groundwater, is a *permitted* activity, providing:
 - (a) From 31 March 2019, nitrogen leaching calculated by the Council using OVERSEER® version 6.0, does not exceed an average of:
 - (i) 10 kilograms nitrogen per hectare per year over any nitrogen sensitive zone identified in Maps 15-16; and
 - (ii) 20 kilograms nitrogen per hectare per year over any nitrogen sensitive zone identified in Maps I1 I4
 - (iii) 30 kilograms nitrogen per hectare per year elsewhere in Otago; and
 - (b) Upon request, the person with responsibility for the management of the land will supply the Council with all necessary annual input data to run OVERSEER® version 6.0.
- 12.C.1.4 Notwithstanding Rule 12.C.1.1, the discharge of water or any contaminant from:
 - (i) a dam permitted under Rule 12.3.2.1; or
 - (ii) a water supply open race,
 - to water, or to a Regionally Significant Wetland, is a *permitted* activity, providing:
 - (a) Water does not discharge from one catchment to water in another; and
 - (b) The dam is not used for the storage of contaminants; and

Comment [LET4]: Delete and re-work to alleviate concerns listed in Louse Taylor evidence; allow for 12 month testing to establish compliance with Schedule 16.

Comment [LET5]: Delete and replace with rule requiring compliance with new Schedule 17.

Nitrogen comprises of organic nitrogen, ammoniacal nitrogen, nitrite nitrogen and nitrate nitrogen forms.
Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012

- (c) The presence of contaminants does not result from the purpose and function of the damming activity; and
- (d) Any water supply open race conveying irrigation runoff does not discharge to a water body; and
- (e) It is no more than 3° Celsius warmer than the temperature of the receiving water; and
- (f) No Regionally Significant Wetland has its water level range, or hydrological function altered by the discharge.

12.C.2 Restricted discretionary activities: Resource consent required

- 12.C.2.1 A permitted activities which does not comply with performance standards is a restricted discretionary activity.
 - The discharge of:
 - (i) Sediment to water; or
 - (ii) Contaminants listed in Schedule 16 to water, where the discharge:
 - (1) First occurred prior to 31 March 2012, and changes to land management or infrastructure have been unsuccessful in meeting the limits in Schedule 16; or
 - (2) Results from a short-term activity with a short-term adverse effect; or
 - (iii) Nitrogen from land to groundwater;
 - . unless:
 - (a) It is prohibited by a rule in 12.C.0; or
 - (b) It is permitted by a rule in 12.C.1; or
 - (c) It discharges water from one catchment to water in another catchment.
 - The matters to which the Council will restrict its discretion are:
 - (a) The nature, type, volume, frequency, concentration of contaminants in the discharge; and
 - (b) In the case of applications made under (ii), for discharges to surface water how discharge limits in Schedule 16 will be achieved within a set timeframe; and or
 - (c) In the case of applications for discharges to surface water why discharge limits are not applicable to the discharge sought; and
 - (ba) In the case of applications made under (iii), how calculated average nitrogen leaching limits described in Rule 12.C.1.3 will be achieved within a set timeframe; and
 - (d)—In the case of discharges into groundwater which exceed Schedule 17 concentrations, how discharge concentrations in Schedule 17 will be achieved in a set timeframe, or
 - (e)—In the case of discharges into groundwater which exceed

 Schedule 17 concentrations, why discharge concentrations in

 Schedule 17 are not applicable to the discharge sought, and
 - (ef) Any quality management practices to be implemented; and
 - (dg) Any changes to infrastructure; and

- (eh) Addressing any adverse effects on water quality, including cumulative effects; and
- (aei) Any adverse effect of the discharge on any natural or human use value; and
- (fi) Any effect on any Regionally Significant Wetland or on any regionally significant wetland value; and
- (gk) The likelihood of erosion, land instability, sedimentation or property damage resulting from the discharge; and
- (hl) Any financial contribution for any Regionally Significant Wetland or on any regionally significant wetland value; and
- (im) The information and monitoring requirements; and
- (in) The duration of the resource consent; and
- (ko) The review of conditions of the resource consent.

The Consent Authority is precluded from giving public notification of an application for a resource consent under this rule.

12.C.3 Discretionary activities: Resource consent required

12.C.3.1 The discharge of water or contaminants, to:

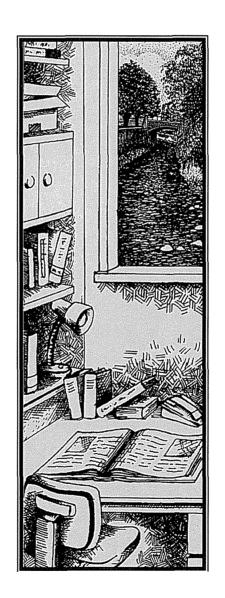
(i) Water; or

(iii) A Regionally Significant Wetland,

is a discretionary activity, unless:

- (a) It is prohibited by a rule in 12.C.0; or
- (b) It is permitted by a rule in 12.C.1; or
- (c) It is provided for by Rule 12.C.2.1.

Schedules



15 Schedule of good quality water in Otago lakes and rivers

Table 15.1 Indicative characteristics of good quality water

Characteristic	Description
Clarity	Water is clear: able to easily and clearly see the bed when standing in knee-deep water. Naturally occurring scums and foams only.
Colour	Water is colour-free, however, some rivers are naturally tannin-stained e.g. The Catlin, Taieri, Waitahuna and Tokomairiro Rivers.
Algae	Healthy levels of algae: Do not cover more than 30% of the bed. Strands are less than 20 mm in length. No slime on the surface of the water.
Sediment	Riffles and runs free of obvious mud and silt deposits. Walking across a riffle or run should not produce an obvious plume. However, some rivers are naturally high in sediment e.g. the Dart and Shotover Rivers.
Smell	Water is odourless, however, water in some wetlands may have a naturally earthy smell.
Bank	Functioning riparian margins: Vegetation is healthy and not stripped bare. Banks are stable. No obvious livestock disturbance.

Table 15.2 Receiving water numerical standards and timeframes by surface water

catchment for good quality water

Receiving water	Nitrate-nitrite nitrogen 1	Dissolved reactive phosphorus 1	Ammoniacal nitrogen ²	Escherichia coli ³	Turbidity 4
Group 1	0.444 mg/L	0.026 mg/L 0.03 mg/L	<u>0.1 mg/L</u> 0.2 mg/L	126 cfu/100 ml	<u>5 NTU</u>
<u>Catlins</u>			21 March 2012		
Carey's Creek	31 March 2012				
<u>Kaikorai</u>	31 March 2012	31 March 2012	31 March 2012	31 March 2017	31 March 2012
<u>Leith</u>	31 March 2012	31 March 2012	31 March 2012	31 March 2017	31 March 2012
Mokoreta (within Otago)	31 March 2019	31 March 2012	31 March 2012	31 March 2017	31 March 2012
<u>Owaka</u>	31 March 2019	31 March 2012	31 March 2012	31 March 2017	31 March 2012
<u>Pomahaka</u>	31 March 2019	31 March 2012	31 March 2012	31 March 2012	31 March 2012
<u>Tahakopa</u>	31 March 2012	31 March 2012	31 March 2012	31 March 2017	31 March 2012
<u>Tokomairiro</u>	31 March 2012	31 March 2012	31 March 2012	31 March 2017	31 March 2012
<u>Tuapeka</u>	31 March 2012	31 March 2012	31 March 2012	31 March 2017	31 March 2012
Waitahuna	31 March 2012	31 March 2012	31 March 2012	31 March 2017	31 March 2012
<u>Waitati</u>			31 March 2012		

Comment [LET6]: Extend dates to reflect NPS; Re-categorise Waiareka Stream and Waitaki Tributaries as part of Group 1.

¹² Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012

Incorporating changes sought in Louise Taylor evidence for Waitaki Irrigators Collective Ltd and others October 2012

Receiving water	Nitrate-nitrite nitrogen 1	<u>Dissolved</u> <u>reactive</u> <u>phosphorus ¹</u>	Ammoniacal nitrogen 2	Escherichia coli 3	Turbidity 4
Group 1	0.444 mg/L	0.026 mg/L <u>0.03 mg/L</u>	<u>0.1 mg/L</u> 0.2 mg/L	126 cfu/100 ml	<u>5 NTU</u>
<u>Waiwera</u>	31 March 2019	31 March 2017	31 March 2012	31 March 2017	31 March 2012
Any other unlisted tributary on the true right bank of the Clutha/Mata- Au, south of Judge Creek					
Any other unlisted catchment that discharges to the coast, south of Taieri Mouth			31 March 2012		
Any other unlisted tributary on the true left bank of the Clutha/Mata-Au, south of the Tuapeka catchment					

Receiving water Group 2	Nitrate-nitrite nitrogen ¹	<u>Dissolved</u> <u>reactive</u> phosphorus ¹	Ammoniacal nitrogen ²	Escherichia coli ³	Turbidity 4
	<u>0.075 mg/L</u> <u>0.1 mg/L</u>	0.006 mg/L	0.1 mg/L	126 cfu/100 ml	<u>5 NTU</u>
Cardrona	31 March 2012				
Fraser	31 March 2012	31 March 2012	31 March 2012	31 March 2012	31 March 2012
<u>Kakanui</u>	31 March 2019	31 March 2012	31 March 2012	31 March 2012	31 March 2012
Kawarau downstream of the Shotover confluence and Clutha/Mata-Au and any other unlisted tributary (Luggate to mouth, including Lakes Dunstan and Roxburgh, and	31 March 2012, e	except Lake Dunstan	n which has until 31 nitrite nitrogen	March 2019 to cor	nply with nitrate-

Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012

Receiving water	Nitrate-nitrite nitrogen	Dissolved reactive phosphorus ¹	Ammoniacal nitrogen 2	Escherichia coli ³	Turbidity 4
Group 2	<u>0.075 mg/L</u> <u>0.1 mg/L</u>	0.006 mg/L	<u>0.1 mg/L</u>	126 cfu/100 ml	<u>5 NTU</u>
excluding tributaries described in Group 1)					
<u>Lindis</u>			31 March 2012		
Luggate	31 March 2012	31 March 2017	31 March 2012	31 March 2012	31 March 2012
<u>Manuherikia</u>	31 March 2012	31 March 2017	31 March 2012	31 March 2012	31 March 2012
Mill Creek (tributary to Lake Hayes)	31 March 2019	31 March 2017	31 March 2012	31 March 2012	31 March 2012
Shag	31 March 2019	31 March 2017	31 March 2012	31 March 2012	31 March 2012
Shotover	31 March 2012	31 March 2012	31 March 2012	31 March 2012	<u>Exempt</u>
<u>Taieri</u>	31 March 2012	31 March 2017	31 March 2012	31 March 2012	31 March 2012
<u>Trotters</u>	31 March 2019	31 March 2012	31 March 2012	31 March 2012	31 March 2012
<u>Waianakarua</u>	31 March 2019	31 March 2017	31 March 2012	31 March 2012	31 March 2012
<u>Waikouaiti</u>			31 March 2012		
<u>Waipori</u>			31 Water 2012		
Waitaki tributaries within Otago	31 March 2019	31 March 2017	31 March 2012	31 March 2012	31 March 2012
Any other unlisted catchment that discharges to the coast, north of Taieri Mouth			31 March 2012		

Receiving water Group 3	Total nitrogen 1	<u>Total</u> phosphorus ¹	Ammoniacal nitrogen 2	Escherichia coli 3	Turbidity 4			
	0.725 mg/L	0.043 mg/L	0.1 mg/L	126 cfu/100 ml	<u> 5 NTU</u>			
Lake Hayes								
Lake Johnston								
Lake Onslow		31 March 2012						
Lake Tuakitoto								
Lake Waipori & Waihola								

¹⁴ Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012 Incorporating changes sought in Louise Taylor evidence for Waitaki Irrigators Collective Ltd and others October 2012

Receiving water Group 4	Nitrate-nitrite nitrogen 1	<u>Dissolved</u> <u>reactive</u> <u>phosphorus</u> 1	Ammoniacal nitrogen 2	Escherichia coli 3	Turbidity 4
	0.03 mg/L	0.005 mg/L	0.01 mg/L	10 cfu/100 ml	<u>3 NTU</u>
Clutha/Mata-Au (above Luggate)					
Kawarau upstream of the Shotover confluence			31 March 2012		
Any tributaries to Lakes Hawea, Wakatipu, and Wanaka					
<u>Dart</u>	31 March 2012	31 March 2012	31 March 2012	31 March 2012	<u>Exempt</u>
<u>Matukituki</u>	31 March 2019	31 March 2012	31 March 2012	31 March 2012	Exempt

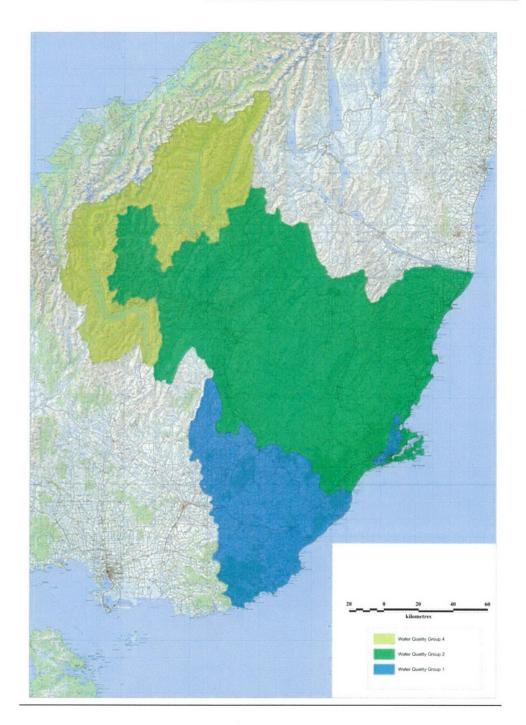
Receiving water	<u>Total Nitrogen</u>	<u>Total</u> <u>Phosphorus</u>	Ammoniacal nitrogen ²	Escherichia coli 3	Turbidity 4	
Group 5	0.157 mg/L	0.009 mg/L	0.01 mg/L	10 cfu/100 ml	3 NTU	
<u>Lake Hawea</u>						
Lake Wakatipu	31 March 2012					
Lake Wanaka						

mg/L = milligrams per litre cfu/100 ml = colony-forming units per 100 millilitres NTU = nephelometric turbidity units

¹ Promotes periphyton growth ² Indicates effluent contamination ³ Indicator of pathogens present ⁴ Measure of clarity

Map 15.1 Visual description of Receiving Water Groups²

² Receiving Water Groups 3 and 5 are not mapped.
16 Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012
Incorporating changes sought in Louise Taylor evidence for Waitaki Irrigators Collective Ltd and others October 2012



Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012

Schedule 16 Schedule of discharge limits for water quality

Discharge Limit Area 1.4	Nitrate nitrite nitrogen	Dissolved reactive phosphorus	Ammoniacal nitrogen	Escherichia coli
Timeframe	31 March 2019	31 March 2017		
- Catlins - Carey's Creek - Kaikorai - Leith - Mokoreta (within Otage) - Owaka - Pomahaka - Tahakopa - Tokomairiro - Tuapeka - Waitahuna - Waitati - Waiwera - Any other unlisted tributary on the true right bank of the Clutha/Mata Au, south of Judge Creek - Any other unlisted catchment that discharges to the coast, south of Taieri Mouth - Any other unlisted tributary on the true left bank of the Clutha/Mata Au, south of Taieri Mouth - Any other unlisted tributary on the true left bank of the Clutha/Mata Au, south of the Clutha/Mata Au, south of the Tuapeka catchment	2 mg/I	<u>0.015 mg/l</u>	<u>0.1 mg/</u>	<u>260 efu/100 m</u>

Discharge Limit Area 2 t	Nitrate-nitrite nitrogen	Dissolved reactive phosphorus	Ammoniacal nitrogen	Escherichia coli
Timeframe	31 March 2019		31 March 2017	
Cardrona Kawarau downstream of the Shotover confluence and Clutha/Mata Au and any other unlisted tributary (Luggate to mouth, including Lakes Dunstan and Roxburgh, and excluding tributaries described in Area 1) Fraser Kakanui Lindis Luggate Manuherikia Mill Creek (tributary to Lake Hayes)	0.5 mg/L	0.035 mg/L	0.1 mg/L	260 efu/100 ml

- Shag		
- Shotover		
- Taieri		
- Trotters		
- Waianakarua		
- Waikouaiti		
- Waitaki tributaries within		
Otago	1	
- Waipori		
Any other unlisted catchment		
that discharges to the coast,	1	
north Taieri Mouth		
- Lake Hayes		
- Lake Johnson		
	1	
- Lake Onslow		
- <u>Lake Tuakitoto</u>	1	
- Lake Waihola	1	
- Clutha/Mata Au (above	1	
Luggate)		
 Kawarau upstream of the 		
Shotover confluence		

Discharge Limit Area 3.4	Nitrate nitrite nitrogen	Dissolved reactive phosphorus	Ammoniacal nitrogen	Escherichia coli
Timeframe	31 March 2019		31 March 2017	
 Any tributaries to Lakes Hawea, Wakatipu, and Wanaka Lake Hawea Lake Wakatipu Lake Wanaka 	0.08 mg/l	0.006 mg/l	<u>0.1 mg/l</u>	126 cfu/100 ml

mg/L = milligrams per litre efu/100 ml = colony forming units per 100 millilitres

*Areas 1, 2 and 3 are shown on the J series index map, and in Maps J1-J12.

Comment [LET7]: Re-work using field work, local knowledge and sound science

Schedule of nitrogen sensitive aquifer limits Schedule 17

TO COMPLETE

Comment [LET8]: To complete once further analysis completed

20 Proposed Plan Change 6A (Water Quality) to the Regional Plan: Water for Otago Incorporating changes recommended in Officers' Report 22 August 2012 Incorporating changes sought in Louise Taylor evidence for Waitaki Irrigators Collective Ltd and others October 2012